

Message Text

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46/45

ACTION IO-13

INFO OCT-01 IOE-00 ISO-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10

CIAE-00 COME-00 EB-07 INR-07 LAB-04 NSAE-00 SIL-01

SS-15 SP-02 L-03 NSC-05 NSCE-00 AID-05 INRE-00 USIE-00

CIEP-01 SSO-00 /107 W

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FM USMISSION GENEVA

TO SECSTATE WASHDC NIACT IMMEDIATE 3742

INFO AMEMBASSY BELGRADE PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY BRASILIA PRIORITY

AMEMBASSY CANBERRA PRIORITY

AMEMBASSY CARACAS PRIORITY

AMEMBASSY KINSHASA PRIORITY

AMEMBASSY LOME PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY MONROVIA PRIORITY

AMEMBASSY OLSLO PRIORTTY

AMABASSY OTTAWA PRIORITY 3209

AMEMBASSY PARIS PRIORITY

AMEMBASSY PORT OF SPAIN PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY TEHERAN PRIORITY

AMEMBASSY TEL AVIV PRIORITY

AMEMBASSY TOKYO PRIORITY

USUN NEW YORK PRIORITY 3914

C O N F I D E N T I A L GENEVA 9294

C O R R E C T E D C O P Y (TEXT)

E.O. 11652: GDS

TAGS: ILO, PLAB, IS

SUBJECT: ILO GOVERNING BODY POSTPONES ACTION ON DG' S REPORT ON
ISRAEL

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FOR AST SEC LEWIS, IO, AND DALE GOOD (S/IL),
PASS LABOR FOR SEC USURY, SEGALL, HOROWITZ, AVERY
AND LINSENMAYER

REF: (A) GB 201/23/11 2ND SUPPLEMENTARY REPORT OF
DIRECTOR-GENERAL; (B) STATE 281205

1. SUMMARY: NEAR END OF FINAL EVENING SESSION NOV 19,
ILO GOVERNING BODY (GB) ACCEPTED PROPOSAL OF EMPLOYER'S
GROUP TO POSTPONE CONSIDERATION OF DIRECTOR-
GENERAL'S REPORT ON ISRAEL (REF A). IN SUMMING UP
DEBATE GB CHAIRMAN HAASE EMPHASIZED THAT PRESENT
REPORT OF DG (REF A) WAS THE TEXT THAT GB WOULD
CONSIDER IN MARCH. WORKERS GROUP, US AND FRANCE
MADE STATEMENTS RELUCTANTLY ACCEPTING POSTPONEMENT.
END SUMMARY.

2. AT MEETING MORNING OF NOV 19, IMEC GROUP
AGREED THAT SUCCESS OF DG'S EFFORTS TO "CLOSE THE
BOOK" ON THE 1974 RESOLUTION REQUIRED SUPPORT OF BOTH
WORKER AND EMPLOYER GROUPS. AT MID-AFTERNOON SESSION,
IMEC MEMBERS WERE UNDER THE IMPRESSION THAT THE WORKER
GROUP WOULD SUPPORT THE DG'S PROPOSAL IN REF A,
BUT THAT THE EMPLOYERS WERE SPLIT; THE GROUP AGREED
TO SUPPORT THE DG'S PROPOSAL EVEN THOUGH THEY
ANTICIPATED A CLOSE VOTE. LATER IN THE DAY THE EMPLOYERS
GROUP DECIDED (13-1, SMITH US) TO SUPPORT THE ARAB
REQUEST FOR POSTPONEMENT. AFTER THIS BECAME KNOWN,
IMEC MEMBERS OF THE GOVERNING BODY IN CORRIDOR
CONSULTATION DECIDED TO GO ALONG WITH POSTPONEMENT.

3. WHEN ITEM WAS TAKEN UP IN PLENARY SESSION,
EMPLOYER GROUP CHAIRMAN BERGENSTROM (SWEDEN) PROPOSED
POSTPONEMENT WITH THE UNDERSTANDING THAT THE ITEM
WOULD BE TAKEN UP EARLY IN THE MARCH SESSION OF THE
GOVERNING BODY. BOEGENSTROM SAID HIS PARTICIPATION
IN THE DECISION OF THE GOVERNING BODY OFFICERS TO
SUPPORT THE DG'S REPORT HAD OCCURRED BEFORE ALL
MEMEBRS OF THE EMPLOYERS GROUP HAD ARRIVED IN GENEVA,
AND SINCE THEN ARAB EMPLOYERS HAD "QUESTIONED THE
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ACCURACY OF THE TRANSLATION" OF CORRESPONDENCE BETWEEN
THE ARAB REPRESENTATIVES IN GENEVA AND THE DG (APPENDIX
III REF A); ON THIS BASIS HE HAD MOVED FOR POST-
PONEMENT AND HE HOPED THAT "AN ACCEPTABLE SOLUTION
COULD BE FOUND" BEFORE MARCH.

4. SPEAKING RIGHT AFTER THE PROPOSAL HAD BEEN SECONDED,
HOROWITZ HALID OUT THE US POSITION:

(1) THE 1974 RESOLUTION WAS A FUNDAMENTAL VIOLATION OF DUE PROCESS AND AN EXAMPLE OF THE KIND OF ACTS WHICH HAD RIVEN US TO GIVE NOTICE OF INTENT TO WITHDRAW FROM THE ILO; AND (2) THE US COULD NOT AGREE TO POSTPONEMENT BUT TO AVOID ACRIMONIOUS DEBATE AT THE END OF A LONG SESSION, THE US WOULD NOT OPPOSE POSTPONEMENT ON CONDITION THAT THE MATTER BE DISCUSSED IN MARCH AND THAT REF A BE THE SUBJECT OF THAT DISCUSSION.

5. OTHER GOVERNMENTS THEN SUPPORTED BERGENSTROM'S MOVE FOR POSTPONEMENT: IRAN, INDIA, TUNISIA AND YUGOSLAVIA SIMPLY SUPPORTED THE PROPOSAL; KUWAIT, SUDAN AND SOMALIA ALSO EXPRESSED DISAGREEMENT WITH THE DG'S PROPOSALS IN REF A OR WITH THE EMPLOYERS' POSITION ON REF A. THE SUDANESE REPRESENTATIVE ALSO SAID HE UNDERSTOOD THAT THE DG WOULD REPORT IN MARCH ON THE IMPLEMENTATION OF THE 1974 RESOLUTION. VENTEJOL, SPEAKING ON BEHALF OF FRANCE (AND NOT FOR THE EC-9), EMPHASIZED THAT HE SUPPORTED POSTPONEMENT ON THE UNDERSTANDING THAT MARCH WOULD SEE THE "FINAL CONSIDERATION OF THE MATTER." MORRIS, LEADER OF THE WORKERS GROUP, NOTED THAT HE HAD PARTICIPATED IN THE DECISION OF THE OTHER GOVERNING BODY OFFICERS TO SUPPORT THE DG IN SUBMITTING A FINAL REPORT. HE SAID HE HAD NOT CHANGED THAT POSITION AND THAT "WE HAVE REACHED THE END OF THE ROAD ON THIS MATTER; THERE ARE OTHER WAYS TO SOLVE THE PROBLEM IF IT STILL EXISTS." MORRIS SAID THE LONGER THE ISSUE WAS PROLONGED THE GREATER THE DIVISIVE EFFECT ON THE ILO. HE SUPPORTED POSTPONEMENT ON CONDITION THAT THE TEXT OF REF A BE THE BASIS OF DISCUSSION IN MARCH. GB CHARIMAN HAASE ALSO STATED HIS

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AGREEMENT WITH THE DG'S PROPOSAL IN REF A AND URGED THAT THE MATTER BE CONSIDERED ON A PROCEDURAL BASIS. CATTO

NOTE BY OC/T: CIEP TAKE AS ORIGINAL

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